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IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA  
SAN JOSE DIVISION

TRACY WATSON, RENEE STALKER, PAM  
STALKER as Guardian *Ad Litem* for O.S.,  
S.W. and R.W., minors,

Plaintiffs,

v.

COUNTY OF SANTA CLARA, *et al.*,

Defendants.

No. C-06-04029 RMW

ORDER ON MOTION FOR JUDGMENT AS  
A MATTER OF LAW AND FOR NEW  
TRIAL

[Docket #465]

Defendants Sgt. Craig Blank and Officer William Hoyt renew their motion pursuant to Federal Rules of Civil Procedure Rule 50 for judgment as a matter of law ("JMOL") with respect to the award of punitive damages on the grounds that there is no legal basis for such an award. They also move for a new trial on damages pursuant to Rule 59 on the bases that the court precluded introduction of crucial evidence, gave erroneous and inadequate jury instructions and that the damages awarded were excessive. Plaintiffs Tracy Watson, Renee Stalker and their three minor children, O.S., S.W. and R.W., oppose the motions and contend that the court did not erroneously exclude crucial evidence or give faulty instructions and that the damages awarded were supported by the evidence and not excessive.

1 The court has reviewed the papers filed, the record of the proceedings including the trial  
2 transcript and heard the arguments of counsel. The court rules as follows:

3 1. The renewed motion for judgment as a matter of law on the basis that the evidence does  
4 not support an award of punitive damages against either defendant is denied but the amounts  
5 awarded are constitutionally excessive and a new trial is required on whether punitive damages  
6 should be awarded, and, if so, in what amount; and

7 2. The motion for a new trial on compensatory damages is also granted. It is required  
8 because the court made erroneous evidentiary rulings, failed to give adequate instructions on  
9 damages and the damages awarded are excessive.

10 **I**

11 At the close of evidence in the damages phase of the trial, before the case was  
12 submitted to the jury, Sgt. Blank and Officer Hoyt moved pursuant to Federal Rule of Civil  
13 Procedure 50 for judgment as a matter of law on the punitive damages claims against them on the  
14 basis that insufficient evidence had been presented to support an award of punitive damages.  
15 Defendants now renew their motion for JMOL on that same basis. Alternatively, they assert that the  
16 award of \$1.5 million in punitive damages against Sgt. Blank and the award of \$500,000 against  
17 Officer Hoyt are constitutionally excessive.

18 Punitive damages may be awarded if the conduct giving rise to the claim was driven by evil  
19 motive or intent, when it involved a reckless or callous indifference to the constitutional rights of  
20 others or when it was oppressive. *See Dang v. Cross*, 422 F.3d 800, 805-808 (9th Cir. 2005). An  
21 act is oppressive if the person who performs it violates the rights of the plaintiff with unnecessary  
22 harshness or severity such as by the abuse of authority. *Id.* at 809. Here, the jury had a legally  
23 sufficient basis to find that defendants acted in reckless disregard of plaintiffs' rights or violated  
24 plaintiffs' rights with unnecessary severity by the abuse of authority.

25 The evidence was undisputed that the children were removed without a warrant. The officers  
26 relied on information in a report from a social worker employed by the Department of Family  
27 Services. The report was transmitted to the police department by a social worker who had recently  
28 been assigned to the case because the originally assigned social worker had gone on vacation. The

1 referral to the original social worker, which described on-going masturbatory conduct by O.S. at  
 2 school, had a ten day response time, the longest time allowed for a response to a referral. The  
 3 original social worker had apparently not yet undertaken a personal investigation. The officers did  
 4 no investigation of their own prior to going to plaintiffs' home and removing R.W. and S.W., the  
 5 two young sons of Tracy Watson and Renee Stalker. The officers did not contact O.S.'s school, talk  
 6 with school personnel or make a concerted effort to contact and meet the parents. When Sgt. Blank  
 7 arrived at the residence, he observed the two boys (O.S. was not there) to be happy, healthy and  
 8 clean and in the care of their grandmother and a babysitter. The evidence supports a finding that  
 9 Sgt. Blank decided that he would remove the two boys before he even arrived at the house despite  
 10 the fact that he had no information that they had ever been mistreated. The evidence also supports a  
 11 finding that Officer Hoyt detained O.S., the eight year old girl, without any attempt to get a warrant  
 12 and despite the fact that her mother voluntarily brought her to the police station and that O.S.  
 13 revealed nothing in her interview that supported a conclusion that she had been abused. The officers  
 14 made no effort to investigate a placement of either R.W. and S.W. or O.S. at a location other than at  
 15 the children's shelter and did not discuss the situation with anyone associated with the children's  
 16 family. Although the evidence does not support a conclusion that the defendants acted with evil  
 17 motive or malice, the evidence does support the conclusion that they took the children in reckless  
 18 disregard of plaintiffs' rights and misused and abused their authority. *See Keller v. City of Stockton*,  
 19 2006 WL 2051043, \*4 (E.D.Cal., 2006); *Roska v. Sneddon*, 311 F.Supp.2d 1307, 1317-18 (D.Utah  
 20 2004). Therefore, the jury had substantial evidence on which to base an award of punitive damages.  
 21 However, the amounts the jury awarded as punitive damages are grossly excessive.

22 The Supreme Court has instructed courts reviewing punitive damages to consider the  
 23 following three guideposts: (1) the degree of reprehensibility of the misconduct, (2) the disparity  
 24 between the actual or potential harm suffered and the punitive damages award, and (3) the difference  
 25 between the punitive damages awarded by the jury and the civil penalties authorized or imposed in  
 26 comparable cases. *State Farm Mut. Auto. Ins. Co. v. Campbell*, 538 U.S. 408, 418 (2003). Of these  
 27 three factors, the most important to consider is the degree of reprehensibility of the misconduct. *Id.*  
 28 at 419. In determining the reprehensibility of the misconduct, courts are to consider whether: "the

1 harm caused was physical as opposed to economic; the tortious conduct evinced an indifference to  
 2 or a reckless disregard of the health or safety of others; the target of the conduct had financial  
 3 vulnerability; the conduct involved repeated actions or was an isolated incident; and the harm was  
 4 the result of intentional malice, trickery, or deceit, or mere accident." *Id.* Here, the officers did not  
 5 act with evil intent or malice and made no threats of violence nor committed any affirmative acts of  
 6 trickery or deceit. However, what supports a punitive damages award against them is what may be  
 7 found to be a total disregard of the warrant requirement and the lack of exigent circumstances. The  
 8 fact that the juvenile court later determined the children should remain detained does not in any way  
 9 excuse the officers' conduct.

10 The purposes of punitive damages are not to compensate a plaintiff, but to punish a  
 11 defendant and to deter a defendant and others from committing similar acts in the future. Although  
 12 the police department as a whole may have failed to properly train the officers on the protocol to be  
 13 followed in cases where a child's health and safety may be in danger, the facts of this case suggest  
 14 that the officers were reckless in deciding to remove the children, particularly the two boys for  
 15 whom there was absolutely no evidence of abuse or neglect. The amounts of the awards are  
 16 excessive to the extreme, and particularly beyond the realm of reasonableness given that there was  
 17 no evidence offered showing the net worth of the officers let alone that either even has a positive net  
 18 worth.

## 19 II

20 "Defendants urge the Court to grant a new trial due to the unfairness involved in precluding  
 21 evidence related to the dependency proceedings." Mot. at 14:21-23. Federal Rule of Civil Procedure  
 22 59 provides that the court may grant a new trial on all or some of the issues after a jury trial for any  
 23 reason for which a new trial has historically been granted in an action at law in federal court.  
 24 Erroneous evidentiary rulings and errors in jury instructions are both bases for a new trial. *See*  
 25 *Ruvalcaba v. City of Los Angeles*, 64 F.3d 1323, 1328 (9th Cir. 1995); *Murphy v. City of Long*  
 26 *Beach*, 914 F.2d 183, 187 (9th Cir. 1990).

27 Defendants first argue that since the state juvenile court made a *prima facie* finding five days  
 28 after the warrantless seizure of the children that grounds existed for their detention, "the parents

1 could not have suffered any actual damage based on the family's separation. And since a  
 2 constitutional violation is considered a tort action, the lack of actual damages defeats the claim."  
 3 Mot. at 17:1-3. The court agrees to some extent. As the parties are well aware, the court struggled  
 4 in trying to formulate an appropriate jury instruction on the damages recoverable and on what  
 5 evidence could be considered. The court, however, overlooked *Carey v. Piphus*, 435 U.S. 247  
 6 (1978). After carefully reviewing that case, the court is now satisfied that the jury instruction it gave  
 7 was not adequate and that evidence and argument were allowed which resulted in inadequate  
 8 guidance to the jury. In addition, the jury apparently either misunderstood the instructions that were  
 9 given or chose to ignore them. The plaintiffs are not entitled to recover for the distress suffered as a  
 10 result of the removal of the children but are entitled only to compensation for any distress resulting  
 11 from the deficiency in the procedure followed, namely not obtaining a warrant. The reason is that  
 12 the juvenile court determined after the removal by the police that the children needed to be removed  
 13 for their safety and welfare.<sup>1</sup> The situation is analogous to that in *Carey* where students who  
 14 claimed they had been suspended from school without procedural due process brought action against  
 15 the school board. The district court found that the students' rights had been violated but failed to  
 16 award damages, and plaintiffs appealed. The court of appeals held that the students were entitled to  
 17 recover substantial damages for the suspensions even if they were justified and even if they did not  
 18 prove that any other actual injury was caused by denial of procedural due process. The Supreme  
 19 Court reversed and held that where a deprivation is justified (the suspensions in *Carey*; the removal  
 20 here) but procedures are deficient (suspensions without a pre-suspension hearing in *Carey*; here the  
 21 removal without a warrant), whatever distress a person (the students in *Carey*; the plaintiffs here)  
 22 feels may be attributable to the justified deprivation rather than to deficiencies in procedure. The  
 23 injury caused by a justified deprivation, including distress, is not properly compensable under  
 24 § 1983. It is inconceivable here that the jury, based upon the awards made, did not award damages  
 25 for the emotional distress resulting from the removal of the children in addition to any emotional

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26 <sup>1</sup> Defendants assert that the juvenile court determined that the removal should continue based upon  
 27 the same facts that the defendant officers possessed at the time of the initial seizure of the children.  
 28 Whether that is true is not clear from the record but the critical fact is that the juvenile court found  
 that the children should remain removed for their protection and safety.

1 distress resulting from the constitutional violation. The court's instructions and evidentiary rulings  
 2 were faulty to the extent that they allowed recovery for emotional distress suffered from the date the  
 3 Officers removed the children to the date the juvenile court made its *prima facie* finding and did not  
 4 restrict any award to only the emotional distress related to the unconstitutional procedure followed.  
 5 As held in *Carey*, compensation for the injury caused by deprivation of the constitutional right (here  
 6 removal without a warrant) must be tailored to the interests protected by the constitutional right  
 7 itself. In *Carey*, the students' suspensions were found after the fact to be justified and so they were  
 8 entitled to only nominal damages. However, if they had proved damages resulting from the failure  
 9 to provide a pre-suspension hearing, they could have recovered compensation for that injury.

### 10 III

11 The defendants also assert that even if the court's instructions and evidentiary rulings were  
 12 correct, a new trial on damages is required because the awards are excessive. One of the historical  
 13 reasons for a new trial is excessive damages. *Molski v. M.J. Cable, Inc.*, 481 F.3d 724, 729 (9th Cir.  
 14 2007).

15 Defendants focus on the awards to the children. They correctly point out that absolutely no  
 16 evidence was introduced of any mental distress or other injury suffered by S.W. or R.W. No  
 17 evidence was offered showing any medical or mental health treatment or any distress or fear  
 18 suffered by the two boys. Plaintiff's counsel acknowledged that no evidence was introduced  
 19 showing any change to S.W. or R.W. as a result of the conduct of the officers.

20 Mr. Powell: . . . I do want to point out to the court that you said in our direct with  
 21 Mr. Watson that it was implied that the children were different after, but the reality is  
 22 that there was no evidence submitted at all that [R.W.] nor [S.W.], because one is  
 23 autistic and one is 13 months old, were different after. . . .

24 The Court: Well, you went over the personalities of the children and the relevance of  
 25 that seems to me to only imply that there was something about the incident that  
 26 changed that personality or affected that personality and because it is otherwise  
 27 irrelevant.

28 Mr. Powell: . . . But there was not at this point in time put in anything. You said it  
 was implied, but implied is not evidence.

So at this point it is not there.

Tr. 1280:9-1281:15. Since plaintiffs offered no evidence of actual injury suffered by S.W. and  
 R.W., they are entitled only to nominal damages. *See Carey*, 435 U.S. at 254-267 (public school

1 students suspended from school without procedural due process entitled to recover only nominal  
2 damages in § 1983 action against school officials absent proof of actual injury).

3 Some showing was made that O.S. suffered distress in being separated from her brothers and  
4 from a fear of police that continues to today. However, the jury in awarding her \$400,000 either  
5 ignored or misunderstood the court's instructions on damages. Or they may have been outraged by  
6 the officers' conduct. In any event, the award is grossly excessive and clearly not supported by the  
7 evidence. No evidence was introduced that O.S. had received medical or mental health treatment or  
8 counseling as a result of the actions of the officers. The only explanation of her fear came from her  
9 parents. Interestingly, although plaintiffs argued in their final argument to the jury that O.S. is the  
10 one who suffered the most (Tr. 1368:24-25; 1369:9-10), that seems at odds with the position they  
11 took when they sought court approval of their settlement with the County where they requested an  
12 allocation of \$216,751.75 to the parents and \$70,000 to the children and represented that the parents  
13 suffered more than the children. Docket #418. Admittedly, there were bases for liability of the  
14 County in addition to the warrantless removal without exigent circumstances and some of the  
15 allocation in favor of the parents resulted from expenses the parents incurred, but counsel did  
16 represent in plaintiffs' application for approval of the settlement that the parents suffered more.

#### 17 IV

18 For the reasons discussed, the court vacates all the damages awards and grants a new trial on  
19 damages. The parties are to schedule a mutually convenient date for a case management conference  
20 to set a new trial date on damages by calling the courtroom deputy, Jackie Garcia, at 408/535-5375.  
21 The parties are to submit at least seven days before the conference a joint proposed statement to the  
22 jury explaining the nature of the case and what the jury will be asked to decide. The parties are also  
23 to submit proposed instructions on damages and supporting authorities.

24  
25 DATED: January 11, 2012

26   
27 RONALD M. WHYTE  
28 United States District Judge